



OFFICER REPORT TO LOCAL COMMITTEE (Runnymede)

LOCAL PREVENTION FRAMEWORK

5th December 2011

KEY ISSUE

This is a progress report from the Youth Task Group. Priorities for the use of the commissioning budget under the devolved Local Prevention Framework have been identified and are submitted in this report for approval by the Local Committee.

This report is for decision.

SUMMARY

The Youth Task Group set up by the Local Committee has identified key priorities in Runnymede to prevent young people becoming Not in Education, Employment or Training (NEET) and to prevent young people from becoming First Time Entrants (FTE) to the youth justice system. This report brings forward recommendations from the task group on how the local commissioning resource should be allocated.

The conclusions of the task group are to target the prevention of young people becoming NEET and entering the youth justice system. The task group has concluded that the resource should be split in proportion to those at risk of becoming NEET and becoming first time entrants. The task group considered a whole borough approach to be preferred, drawing particular attention to Englefield Green, Egham Hythe/Pooley Green, Chertsey and Addlestone.

Following approval of the Local Committee, proposals for work to address the agreed priorities will be sought from a long list of pre-approved providers. The Task Group will then consider a shortlist, and final recommendation for award of contracts will be brought to the Local Committee on 20th February 2012. The commissioned services would then commence on 1st April 2012.

OFFICER RECOMMENDATIONS

The Local Committee is asked to agree the Task Group's recommendations as follows:

- a) To agree that the local prevention framework priority for Runnymede is to prevent NEET and FTEs across the borough of Runnymede, and to assign the resource for prevention of young people becoming NEET or first time entrants to the youth justice system, in proportion to the current percentage of young people who are NEET and/or first time entrants to the youth justice system. This is a ratio of 51:38 (numbers) or NEET 57% and youth justice entrants 43% (as a percentage) **(7.1)**;
- b) To agree that, in terms of geographical reach, the preferred option is a whole borough approach, but drawing the provider's attention to the particular areas of need in Englefield Green, Egham Hythe/Pooley Green, Chertsey and Addlestone **(7.2)**;
- c) To note that the allocation of SOLD resources to young people will be delegated to officers in the Youth Support Service to arrange provision that addresses the identified risk factors and areas of geographical priority **(7.3)** ;
- d) To note that the Runnymede Local Committee has a Small Grants allocation of £15,000 for the year commencing 1.4.12. This will be available to support small voluntary youth organisations with grants of £500 to £1,000 and exceptionally up to £5,000 **(7.4)**.

1 INTRODUCTION AND BACKGROUND

- 1.1 Services for Young People are undergoing significant reform to enable the County Council to respond to several significant drivers of change. These drivers include reducing costs by 30% over the 2009 baseline; modernising the offer to young people so that it is better integrated, more preventative and targeted; and for services to be delivered more locally.
- 1.2 The Local Prevention Framework (LPF) is an allocation of £101k to the SCC Local Committee in Runnymede to commission services designed to prevent young people becoming NEET or entering the youth justice system (FTE). This allocation is based on the number of young people who are NEET and the number who are first time entrants to the youth justice system. Additionally, £15k is available for the Local Committee to allocate as grants.
- 1.3 It is anticipated that the LPF will deliver against the County Council's expectation that where possible local youth services will be commissioned locally, in line with the government's localism agenda. This is the first time that this approach has been tried anywhere in the country.
- 1.4 The purpose of the LPF is to *prevent* NEET and to *prevent* offending and antisocial behaviour. It complements the functions of the new Youth Support Service, which has a clear focus on young people who are currently NEET or who are currently in the youth justice system. The LPF should engage with young people who are *at risk* of NEET or *at risk* of offending and focus on reducing the risk factors that are correlated with NEET and offending.
- 1.5 A needs assessment workshop was held for the Borough of Runnymede on 5th October 2011 with wide representation including Members (Borough and County Council), partners and members of the community and young people. The workshop considered the data on NEET and youth offending (including the predictive factors), as well as the perspectives and experience of the workshop participants.
- 1.6 Also under consideration by the Youth Task Group is the deployment of up to twenty sessions of outreach programme delivered by the Surrey Outdoor Learning and Development service. Surrey Outdoor Learning and Development (SOLD) provides a range of outdoor learning opportunities for schools, youth groups and youth organisations from its three centres at High Ashurst (Boxhill), Henly Fort (Guildford) and Thames Young Mariners (Ham). Additionally, SOLD has developed an outreach programme that can be delivered to young people in their local community and will focus on young people learning skills that increase protection from risk (especially soft skills around team working, trusting others and leadership). Runnymede will have 20, three-hour sessions available with a capacity of up to 20 young people per session. These sessions can be delivered locally to any part of the borough.
- 1.7 The small grants allocation for Runnymede is £15,000 for the year commencing 1st April 2012. Grants will be awarded by the local committee. Eligible organisations will be small voluntary groups who are reliant on volunteers to deliver services for young people. It is expected that most

applications will be for amounts between £500 and £1,000 and in exceptional circumstances grants of up to £5,000 may be awarded. Guidance for potential applicants will be made available shortly.

- 1.8 There are four County Council youth centres in Runnymede (Addlestone Youth Centre, Egham Youth Centre, Englefield Green Youth Centre and Gogmore Farm Park). The new service will see the youth work delivered from each of these centres managed by a new organisation commissioned through the programme for Centre Based Youth Work. A Youth Club Advisory Group will be established chaired by a County Councillor (or his/her nominee) and with membership drawn from local young people, a Borough Councillor and community representatives. Nominations for a chairman will be put forward at a later meeting after the Terms of Reference for this group has been finalised.

2 ANALYSIS

- 2.1 Levels of NEET and offending by young people are generally low in Surrey. The data from the One in Ten needs assessment shows two clusters of NEET and FTE: one north east of the borough and one in the south east of the borough.
- 2.2 The emerging work on the Risk of NEET Indicator (RONI) by the Commissioning & Development Team of Services for Young People provides current case by case data on those young people in school years 8-12 who have one or more risk factors associated with becoming NEET post 16. The initial findings show that there are currently 285 young people in Runnymede who are identified as being at risk of NEET.
- 2.3 Additionally, wider research has shown that the following risk factors are significant in increasing the likelihood of a young person becoming NEET or FTE:
 School attendance less than 80%
 Exclusion from school
 Engaged in anti social behaviour
 Statement of Special Education Need or school action/school action plus
- 2.4 In July 2011 there were 51 young people identified as NEET (aged 16-19) in Runnymede.
- 2.5 On offending behavior there is a marginally higher proportion of first time entrants in Runnymede 0.88% of the 10-19 population compared to Surrey as a whole (0.72%) [*Source: One in Ten*].
- 2.6 The workshop identified broad areas of concern such as poverty, transport, lack of parental support, not enough careers advice and learning disabilities. There was agreement on the geographical areas presenting with the highest levels of need – these areas are Englefield Green, Egham Hythe/Pooley Green, Chertsey and Addlestone.

Particular focus on specific geographical areas

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- 2.7 The Youth Task Group drew on the needs analysis data and workshop discussions to develop an approach that would combine Borough-wide resource with a more targeted approach for particular communities. A Borough-wide preventative approach was favoured, with specific outreach facilities to provide services that address the risk factors highlighted above. These services would be expected to complement the existing Prevent and Deter approach.
- 2.8 In relation to the allocation of places on SOLD, the Youth Task Group considered that these places should be responsive to local need. The Youth Task Group recommends these resources are delegated to Youth Support Service officers to enable a swift response to need. The resources would be expected to be allocated in response to need, drawing on the risk factors highlighted in this report. Additionally the task group expects these resources to be targeted on those at risk of NEET or offending and are not intended to become part of the core YSS programme.

3 CONSULTATIONS

- 3.1 The local prevention framework is one of several delivery models, which have been developed by the Services for Young People *Fit for the Future* transformation programme. There has been wide ranging consultation with groups of young people, staff, and partner agencies. Members have been consulted through the county council's PVR Member Reference Group. Additionally, local engagement has taken place through the Local Committee Youth Task Group and the Workshop held on 5th October 2011.

4 FINANCIAL AND VALUE FOR MONEY IMPLICATIONS

- 4.1 It is anticipated that local commissioning will offer better value for money in that the outcomes commissioned will be more closely aligned to local need.

5 EQUALITIES AND DIVERSITY IMPLICATIONS

- 5.1 The devolved commissioning budget is likely to be targeted on groups who are vulnerable or at risk.

6 CRIME AND DISORDER IMPLICATIONS

- 6.1 Local commissioning aims specifically to reduce offending and anti social behaviour and to increase participation.

7 CONCLUSION AND RECOMMENDATIONS

Following the needs analysis, workshop and Youth Task Group meeting on 15th November 2011, the following recommendations are proposed.

7.1 Deployment of the commissioning budget

That the local prevention framework priority for Runnymede is to prevent NEET and FTEs (first time entrants to the criminal justice system) across the borough of Runnymede. The Task Group proposes to assign the resource for prevention of young people becoming NEET or first time entrants to the youth justice system, in proportion to the current percentage of young people who are NEET and/or first time entrants to the youth justice system. This is a ratio of 51:38 (numbers) or NEET 57% and youth justice entrants 43% (as a percentage).

7.2 Geographical focus of the commissioning budget

In terms of geographical reach, the Task Group agreed their preferred option as a whole district approach but drawing the provider's attention to the particular areas of need in Englefield Green, Egham Hythe/Pooley Green, Chertsey and Addlestone.

7.3 Proposal to delegate SOLD allocations

Note the allocation of SOLD resources to young people will be delegated to officers in the Youth Support Service to arrange provision that addresses the identified risk factors and areas of geographical priority.

7.4 Small grants allocation

Note that the Runnymede Local Committee has a Small Grants allocation of £15,000 for the year commencing 1.4.12. This will be available to support small voluntary youth organisations with grants of £500 to £1,000 and exceptionally up to £5,000.

8 REASONS FOR RECOMMENDATIONS

8.1 The recommendations will:

- a) Support the council's priority to achieve "zero NEET" that is for 100% of young people aged 16 to 19 to be in education, training or employment.
- b) Support the council's priority that more young people are safe from crime and anti-social behaviour
- c) Increase delivery of youth work locally

9 WHAT HAPPENS NEXT

9.1 The next steps will be for officers to draft a commissioning specification to invite proposals from the framework suppliers.

9.2 A mini competition will take place where short listed suppliers will present their proposals to the task group. A recommendation on award of contract will be brought to the next meeting of the Local Committee for approval.

9.3 It is anticipated that the new provider(s) will be in place for 1st April 2012.

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BACKGROUND PAPERS: Services for young people in Runnymede – briefing for
elected members (issued May 2011)